- 1 SB100
- 2 104151-1
- 3 By Senator Smitherman (Constitutional Amendment)
- 4 RFD: Constitution, Campaign Finance, Ethics, and Elections
- 5 First Read: 03-FEB-09

1	104151-1:n:08/12/2008:MCS/aw LRS2008-3749
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8	SYNOPSIS: Currently, the Constitution of Alabama of
9	1901, provides for filling of vacancies in judicial
10	offices. Several judicial circuits have local
11	constitutional amendments relating to procedures
12	for filling vacant judicial offices.
13	This bill would enact a statewide plan
14	establishing judicial vacancy commissions for the
15	filling of judicial office vacancies, except those
16	judicial circuits having judicial vacancy
17	commissions provided by local constitutional
18	amendments to the Constitution.
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20	A BILL
21	TO BE ENTITLED
22	AN ACT
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24	To repeal and add Section 6.14 as added by Amendmen
25	328 of the Constitution of Alabama of 1901, now appearing as
26	Section 153 of the Official Recompilation of the Constitution
27	of Alabama of 1901, as amended; to provide for the filling of

vacant judicial offices throughout the state, and to

2 specifically exempt judicial vacancy commissions provided by

local constitutional amendment.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. The following amendment to the Constitution of Alabama of 1901, is proposed and shall become valid as a part thereof when approved by a majority of the qualified electors voting thereon and in accordance with Sections 284, 285, and 287 of the Constitution of Alabama of 1901, now appearing as Sections 284, 285, and 286 of the Official Recompilation of the Constitution of Alabama of 1901, as amended:

## PROPOSED AMENDMENT

Section 6.14 as added by Amendment 328 of the Constitution of Alabama of 1901, now appearing as Section 153 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, is hereby repealed.

Section 6.14 is added to Amendment 328 to the Constitution of Alabama of 1901, to read as follows:

Section 6.14. Vacancies in Judicial Office.

(a) General Provisions. The office of a justice or judge shall be vacant if he or she dies, resigns, voluntarily or involuntarily retires under Section 6.18 of Amendment 328 of this constitution, as amended by Amendment 581, or is removed from office under that section or Section 173 of this constitution. The office of a newly created judgeship shall be deemed vacant if the newly created judgeship position is to be

filled by an election and no person has qualified to seek 1 2 election to the newly created judgeship position. Vacancies in the office of justice or judge shall be filled in the manner 3 and for the time herein provided. The nominating and 4 5 appointing authorities established pursuant to this amendment shall strive to be inclusive in their nominations and 6 7 appointments and shall give due consideration to the diverse geographic areas of the state, including urban and rural 8 areas, and to the racial, gender, and ethnic diversity of the 9 10 state, without regard to political affiliations. Except as may be otherwise provided in any of the local amendments 11 heretofore adopted as referenced in subdivision (2)a., or as 12 13 may be adopted at the same election at which this amendment is 14 adopted, a person appointed to fill a vacancy hereunder shall 15 serve an initial term lasting until the first Monday after the second Tuesday in January following the next general election 16 17 held after he or she has completed one year in office. At that 18 election, the judicial office shall be filled for a full term of office beginning at the end of the appointed term. 19

(1) Vacancies in the office of Justice of the Supreme Court, Judge of the Court of Civil Appeals, or Judge of the Court of Criminal Appeals shall be filled by appointment by the Governor from a list of three persons nominated by the Appellate Court Nominating Commission established by subsection (b).

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(2) Vacancies in the office of circuit court judge or district court judge shall be filled by appointment of the

Governor from a list of nominees submitted by the respective judicial nominating commission for the judicial circuit or county in which the vacancy occurs, as follows:

- a. Vacancies in the office of circuit court judge or district court judge occurring in Jefferson County-Birmingham Division, Madison County, Mobile County, Talladega County, Baldwin County, or Tuscaloosa County shall be filled as provided in local amendments heretofore adopted to the Alabama Constitution of 1901, as follows:
  - 1. In the case of a vacancy occurring in the office of judge of the circuit court in the Tenth Judicial Circuit or in the office of district court judge in the Birmingham Division of Jefferson County, as provided in Amendments 83 and 110, applicable only to courts holding at Birmingham.
  - 2. In the case of any vacancy occurring in the office of judge of the circuit court of the Twenty-third Judicial Circuit or in the office of judge of the district court holding in Madison County, as now provided in Amendment 334, as further amended by Amendment 607.
  - 3. In the case of any vacancy occurring in the office of judge of the circuit court in the Thirteenth Judicial Circuit or in the office of the district court of Mobile County, as now provided in Amendment 408.
- 4. In the case of any vacancy occurring in the office of judge of the circuit court of the Twenty-ninth Judicial Circuit or in the office of the district court in Talladega County, as now provided in Amendment 615.

5. In the case of any vacancy occurring in the office of judge of the circuit court of the Twenty-eighth Judicial Circuit or in the office of judge of the district court of Baldwin County, as now provided in Amendment 660.

- 6. In the case of any vacancy occurring in the office of judge of the circuit court of the Sixth Judicial Circuit or in the office of judge of the district court of Tuscaloosa County, as now provided in Amendment 741.
- b. In the case of any vacancy occurring in the office of judge of the circuit court of the Eighteenth Judicial Circuit and the office of judge of the district court of Shelby County as provided by a proposed local constitutional amendment pursuant to Act 2007-225 of the 2007 Regular Session, if the amendment proposed by Act 2007-225 is ratified and adopted as a constitutional amendment.
- c. Vacancies occurring in the office of circuit court judge and district court judge in any circuit consisting of a single county other than one of those for which a local amendment already exists as referenced in subdivision (2)a. of this subsection (a) shall be filled by appointment by the Governor from a list of three persons nominated by the five-member judicial nominating commission for that circuit and county established by subsection (c) of this amendment.
- d. Vacancies occurring in the office of circuit court judge or district court judge in the Bessemer Division of Jefferson County in the Tenth Judicial Circuit shall be filled by appointment by the Governor from a list of three

persons nominated by the five-member judicial nominating commission for the Bessemer Division as established in subsection (d) of this amendment.

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- e. Vacancies occurring in the office of circuit court judge and district court judge in a judicial circuit consisting of more than one county shall be filled by appointment by the Governor from a list of three persons nominated by the circuit and district court judicial nominating commission of three or more members for each such circuit, established by subsection (e).
- (b) Appellate Court Judicial Nominating Commission. The Appellate Court Judicial Nominating Commission (commission) is hereby established to nominate and submit to the Governor names of persons for appointment to vacancies on the Supreme Court, the Court of Civil Appeals, and the Court of Criminal Appeals. The Governor shall fill any vacancy in an office of Supreme Court Justice, Court of Civil Appeals Judge, or Court of Criminal Appeals Judge, by appointing one person nominated by the commission for that office. The commission shall nominate three qualified persons who seek appointment to the office for each vacancy. No appellate judicial officer shall be eligible for nomination or appointment to an appellate judicial office as a result of a vacancy arising from his or her own resignation, retirement, or removal from that office. If the Governor fails to fill a vacancy within 30 days from the day the nominees are submitted, the presiding judge of the court for which the vacancy exists shall appoint

one of the nominated persons, and if no presiding judge is sitting in that court, the appointment of one the nominated persons shall be made by the Chief Justice of the Alabama Supreme Court. The appointment of members of the commission, and the activities and operation of the commission, shall be governed by the following provisions:

(1) Membership. The Appellate Court Judicial
Nominating Commission shall consist of nine members who shall
be qualified voters of Alabama. No member shall be eligible
for appointment to a state appellate judicial office while
that member serves on the commission, or for one year
thereafter. With the exception of the Chief Justice, no member
of the commission may hold office under the United States, the
State of Alabama, or any other governmental entity, for which
compensation is received, other than as a member of a military
reserve component, and no member shall hold any official
position with any political party.

All appointments and elections of members to the commission established by this subsection, and to the other commissions established pursuant to this amendment, shall be inclusive and shall be made with due consideration to the geographic, including both rural and urban geographic areas, gender, racial, and ethnic diversity of the state, and without regard to political affiliation.

a. Non-lawyer members. Four members of the Appellate Court Judicial Nominating Commission shall be Alabama citizens, including at least one who is a minority and one who

is a woman, who are not lawyers, appointed jointly by the Governor, the Lieutenant Governor, and the Speaker of the House.

b. Lawyer members. Three lawyer members, at least one of whom is a woman, who are licensed to practice law in the State of Alabama shall be elected by the Board of Bar Commissioners of the Alabama State Bar. One of these members shall be primarily and substantially engaged in a plaintiff practice and shall be a member of the Alabama Trial Lawyers Association. One of these members shall be primarily and substantially engaged in a defense civil practice and shall be a member of the Alabama Defense Lawyers Association or its successor. The third of these members shall be a practicing attorney who shall not be a member of either of these associations.

One additional lawyer member who is licensed to practice law in the State of Alabama shall be appointed by the Alabama Lawyers Association, or its successor, by means of a process which that association authorizes.

- c. Judicial member. One member shall be the incumbent Chief Justice or Acting Chief Justice of the Supreme Court. This member shall serve as chairperson of the commission and may vote only in the event of a tie.
- (2) Terms of office. The term of office for members of the commission shall be as provided below:

- a. Term of Office Other than Judicial Member. The 1 2 term of office for each non-judicial member shall be a period of four years for initial terms of office. 3 b. Initial Term. In order that membership terms of 5 the commission be staggered, the initial terms of the members shall be as follows: 1. Non-Attorney Members. The initial terms of the 8 members who are not attorneys jointly appointed by the Governor, Lieutenant Governor, Speaker of the House, and 9 10 President Pro Tempore of the Senate, shall be determined by lot as follows: 11 12 (i) One member - one year 13 (ii) One member - two years 14 (iii) One member - three years 15 (iv) One member - four years 2. Attorney Members. The initial terms for attorney 16 17 members elected by the Board of Bar Commissioners shall be 18 determined by lot as follows: 19 (i) One member - one year 2.0 (ii) One member - two years 21 (iii) One member - three years 2.2 3. The attorney selected the Alabama Lawyers
  - b. Judicial Member. The term of office of the incumbent Chief Justice or Acting Chief Justice serving as a member of the commission shall be concurrent with his or her term as Chief Justice or Acting Chief Justice.

Association shall serve an initial term of four years.

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c. Subsequent terms.

- 1. After the initial term, all appointments except
  to fill vacancies as provided in item 2. below shall be for a
  full term. No person shall serve more than one full term.

  Neither an initial term for less than four years nor an
  appointment to fill a vacancy under item 2. below shall be
  deemed a "full term."
  - 2. Vacancies on the appellate judicial nominating commission. If a vacancy on the appellate judicial nominating commission occurs, the designated appointing or selecting authority shall select a qualified person to complete the unexpired portion of the term.
  - (c) Filling a Vacancy in Office of Circuit Court
    Judge or District Court Judge; Single County Judicial
    Circuits. In each judicial circuit consisting of a single
    county, other than one of those for which a local amendment
    already exists as referenced subdivision 2.a. of subsection
    (a), or is adopted concurrently with this amendment, a
    five-member county judicial nominating commission is hereby
    established to nominate and submit to the Governor names of
    persons for appointment to vacancies in the office of circuit
    judge in the judicial circuit or in the office of district
    judge for the county. The Governor shall fill any vacancy in
    the office of circuit judge or district judge by appointing
    one person nominated by the county judicial nominating
    commission for the circuit and county. The county judicial
    nominating commission shall nominate three qualified persons

who seek appointment to the office for each vacancy. If the Governor fails to fill a vacancy within 30 days from the day the nominees are submitted, the appointment of one the nominated persons shall be made by the Chief Justice or Acting Chief Justice of the Alabama Supreme Court. The appointment of members of each five-member county judicial nominating commission established under this subsection, and the activities and operation of each such commission, shall be governed by the following provisions:

- (1) Each five-member county judicial nominating commission shall consist of:
- 12 a. Two members who are members of the Alabama State13 Bar.

- b. Two members who are not members of the Alabama State Bar.
  - c. The Presiding Judge or Acting Presiding Judge of the circuit shall be known as the judicial member. The judicial member shall preside over the meetings of the commission and vote only in the event of a tie vote among the other four members of the commission. In the event there is no Presiding Judge or Acting Presiding Judge, the judicial member shall be an active service or retired circuit court or district court judge appointed by the Chief Justice or acting Chief Justice of the Alabama Supreme Court. The Presiding Judge, Acting Presiding Judge, Chief Justice, or acting Chief Justice, as the case may be, shall certify in writing to the

judge of probate of such county the name of the person who serves as judicial member of the commission.

- (2) The two members who are required to be members of the Alabama State Bar shall be selected through a procedure established by the executive committee of the bar association for the county, whether election by the lawyers regularly licensed to practice law in the county under rules established by the executive committee of the county bar association or appointment by the executive committee of the county bar association. The persons selected must be persons who regularly practice law in such county. The executive committee shall certify to the judge of probate of the county the names of the persons selected as members of the commission by the members of the bar.
  - (3) The two members of the commission who are not members of the state bar shall be selected jointly by the members of the House of Representatives and Senate representing the county, irrespective of whether they reside in the county. The members of the county legislative delegation shall certify in writing to the judge of probate of the county the names of the two non-lawyer persons appointed to the commission.
  - (4) The judge of probate of the county shall record all certificates of selection to commission membership and shall safely and permanently keep the original certificates. Forthwith upon his or her receipt and recordation of every

such certificate, the judge of probate shall send to the
Governor a certified copy of each such certificate.

- (5) No member of a commission shall be eligible for nomination to the Governor for appointment as a judge of the circuit court or the district court while that person serves on the commission, or for one year thereafter.
- (6) The terms of office of all members of a commission, other than the judicial member, shall be four years. No member of a commission shall be eligible to succeed himself or herself. A vacancy in the office of a member of such a commission shall be filled for the unexpired term in the same manner as the member was originally chosen.
- (7) All commission members shall be qualified voters of Alabama and reside in the territorial jurisdiction of the respective circuit and county.
- (8) With the exception of the judicial member, no member of a county judicial nominating commission may hold office under the United States, the State of Alabama, or any other governmental entity, for which compensation is received, other than as a member of a military reserve component, or hold any official position in any political party. The members of a commission shall not receive any salary or other compensation for their services as members.
- (d) Filling a Vacancy in Office of Circuit Court
  Judge or District Court Judge; Bessemer Division, Tenth
  Judicial Circuit. In the Bessemer Division of the Tenth
  Judicial Circuit, a five-member Bessemer Division Judicial

Nominating Commission is hereby established to nominate and submit to the Governor names of persons for appointment to vacancies in the office of circuit judge in the Bessemer Division or in the office of district judge for the Bessemer Division. The Governor shall fill any vacancy in the office of circuit judge or the office of district judge by appointing one person nominated by the Bessemer Division Judicial Nominating Commission. The commission shall nominate three qualified persons who seek appointment to the office for each vacancy. If the Governor fails to fill a vacancy within 30 days from the day the nominees are submitted, the appointment of one of the nominated persons shall be made by the Chief Justice or acting Chief Justice of the Alabama Supreme Court. The appointment of members of the Bessemer Division Judicial Nominating Commission established under this subsection, and the activities and operation of such commission, shall be governed by the following provisions:

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- (1) The commission shall consist of:
- a. Two members who are members of the Alabama State
  - b. Two members who are not members of the Alabama State Bar.
    - c. The most senior circuit judge of the Bessemer Division who shall be known as the judicial member, who shall preside over the meetings of the commission and vote only in the event of a tie vote among the other four members of the commission. In the event there is no sitting circuit judge in

the Bessemer Division, then a judicial member, who shall be an active service or retired circuit or district judge, shall be appointed by the Chief Justice or Acting Chief Justice of the Alabama Supreme Court. The Presiding Judge, Acting Presiding Judge, Chief Justice, or Acting Chief Justice, as the case may be, shall certify in writing to the Jefferson County Deputy Judge of Probate for the Bessemer Division the name of the person who serves as judicial member of the commission.

- of the Alabama State Bar shall be selected through a procedure established by the Executive Committee of the Bessemer Bar Association, by the lawyers regularly licensed to practice law in the Bessemer Division. The persons selected must be persons who regularly practice law in the Bessemer Division. The executive committee shall certify to the Jefferson County Deputy Judge of Probate for the Bessemer Division the names of the persons selected as members of the commission by such members of the bar.
- (3) The two members who are not members of the State Bar shall be selected jointly by the members of the House of Representatives and Senate elected from districts that are in whole or in part within the territorial boundaries of the Bessemer Division, irrespective of whether they reside within such territorial limits. The members of the legislative delegation shall certify in writing to the Jefferson County Deputy Judge of Probate for the Bessemer Division the names of the two persons selected as members of the commission.

(4) The Jefferson County Deputy Judge of Probate for the Bessemer Division shall record all certificates of selection to commission membership and shall safely and permanently keep the original certificates. Forthwith upon his or her receipt and recordation of every such certificate, the deputy judge of probate shall send to the Governor a certified copy of each such certificate.

- (5) No member of the commission shall be eligible for nomination to the Governor for appointment as a judge of the circuit court or the district court while that person serves on such commission, or for one year thereafter.
- (6) The terms of office of all members of the commission, other than the judicial member, shall be four years. No member of the commission shall be eligible to succeed himself or herself. A vacancy in the office of a member of the commission shall be filled for the unexpired term in the same manner as such member was originally chosen.
- (7) All commission members shall be qualified voters of Alabama and reside in the territorial jurisdiction of the Bessemer Division.
- (8) With the exception of the judicial member, no member of the commission may hold office under the United States, the State of Alabama, or any other governmental entity, for which compensation is received, other than as a member of a military reserve component, or hold any official position in any political party. The members of the commission

shall not receive any salary or other compensation for their services as members.

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- (e) Multicounty Circuit Court Nominating Commissions. In each judicial circuit consisting of more than one county there is hereby established a multicounty circuit court and district court judicial nominating commission of three members to nominate and submit to the Governor names of persons for appointment to vacancies in the office of circuit judge and district court judge in such judicial circuit. The Governor shall fill any vacancy in the office of circuit or district judge in such judicial circuit by appointing one person nominated by the commission for the circuit. The commission shall nominate three qualified persons who seek appointment to the office for each vacancy. If the Governor fails to fill a vacancy within 30 days from the day the nominees are submitted, the appointment of one of the nominated persons shall be made by the Chief Justice or Acting Chief Justice of the Alabama Supreme Court. The appointment of members of a commission established under this subsection, and the activities and operation of such a commission, shall be governed by the following provisions:
  - (1) Each multicounty circuit court judicial nominating commission shall consist of:
- a. One member of the Alabama State Bar from the circuit.
- b. One member from each county in the circuit who is not a member of the Alabama State Bar.

c. The Presiding Judge or Acting Presiding Judge of such circuit, who shall be designated as the judicial member, who shall preside over the meetings of the commission and vote only in the event of a tie vote among the other members of the commission. In the event there is no Presiding Judge or Acting Presiding Judge of the circuit, then the judicial member, who shall be an actively serving or retired circuit or district judge, shall be appointed by the Chief Justice or acting Chief Justice of the Alabama Supreme Court. The Presiding Judge, Acting Presiding Judge, Chief Justice, or acting Chief Justice, as the case may be, shall certify in writing to the judge of probate of each county in the circuit the name of the person who serves as judicial member of the multicounty commission.

(2) Each member of the commission who is required to be a member of the Alabama State Bar shall be selected through a procedure established by the executive committee of the bar association for each county, whether by election by the lawyers regularly licensed to practice law in the county under rules established by the executive committee of the county bar association, or by appointment by the executive committee of the county bar association. The persons selected must be persons who regularly practice law in such county. The executive committee shall certify to the judge of probate of the county the names of the persons selected as members of the commission by the members of the bar. The executive committee shall certify in writing to the judge of probate of the county

the name of the person selected as a member of the commission.

The bar association members will rotate among the counties in the circuit in alphabetical order by the terms set forth in subsection (6).

- (3) Each member of the commission from one of the counties in the circuit who is not a member of the Alabama State Bar shall be selected jointly by the members of the House of Representatives and Senate representing such county, irrespective of whether they reside in the county. The members of the county legislative delegation shall certify in writing to the judge of probate of the county the name of the non-lawyer person appointed to the commission.
- (4) The judge of probate of each county with whom a certificate of selection to commission membership is filed shall record all such certificates and shall safely and permanently keep the original certificates. Forthwith upon his or her receipt and recordation of every certificate, the judge of probate shall send to the Governor a certified copy of each such certificate.
- (5) No member of a commission shall be eligible for nomination to the Governor for appointment as a judge of the circuit court or the district court while that person serves on the commission, or for one year thereafter.
- (6) The terms of office of all members of a commission, other than the judicial member, shall be four years. No member of a commission shall be eligible to succeed himself or herself. A vacancy in the office of a member of a

commission shall be filled for the unexpired term in the same
manner as the member was originally chosen.

- (7) All commission members shall be qualified voters of the State of Alabama and reside in the territorial jurisdiction of the respective circuit and county for which that member was selected.
  - (8) With the exception of the judicial member, no member of such judicial nominating commission may hold office under the United States, the State of Alabama, or any other governmental entity, for which compensation is received, other than as a member of a military reserve component, or hold any official position in any political party. The members of a commission shall not receive any salary or other compensation for their services as members.
    - (f) This amendment shall be self-executing.

Section 2. An election upon the proposed amendment shall be held in accordance with Sections 284 and 285 of the Constitution of Alabama of 1901, now appearing as Sections 284 and 285 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, and the election laws of this state.

Section 3. The appropriate election official shall assign a ballot number for the proposed constitutional amendment on the election ballot and shall set forth the following description of the substance or subject matter of the proposed constitutional amendment:

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                  "Proposing an amendment to provide for a system for
        the filling of vacant judicial offices, except those local
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        judicial vacancy commissions currently provided for by local
        constitutional amendments, or any other local constitutional
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        amendment adopted at the same election as this amendment is
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        adopted.
                  "Proposed by Act ."
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                  This description shall be followed by the following
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        language:
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                  "Yes ( ) No ( )."
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